

Alachua County
Advisory Boards and Committees Guidelines

Policy No: Resolution 20-_____

Effective: _____, 2020

Revision No.: 02

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OVERVIEW: It shall be the policy of the Board of County Commissioners of Alachua County, Florida, that these Guidelines shall provide direction for the creation of new advisory boards and committees, the membership of advisory boards and committees, and the conduct of advisory boards and committees. It is the intent of the Board of County Commissioners that these Guidelines completely supersede any previous policies or guidelines concerning advisory boards and committees.

PROVISIONS: Except as provided in the authorizing ordinances or resolutions of specific advisory boards and committees, these Guidelines should provide direction for advisory boards and committees.

“Advisory boards or committees” are those bodies created by the Board of County Commissioners, whether entitled “board,” “committee,” “commission,” “council,” or the like, which are established by and have authority only to advise the Board of County Commissioners rather than to establish policies or make decisions for the Board of County Commissioners.

I. Creation of Advisory Boards and Committees.

Advisory boards and committees should be created by resolution of the Board of County Commissioners. Resolutions creating advisory boards and committees should include, at a minimum:

- (a) Legislative findings.
- (b) Express creation of the advisory board or committee.
- (c) Purpose and duties of the advisory board or committee.
- (d) Designation as “standing” (continuing until dissolved) or “special” (continuing until a specified sunset date).
- (e) Membership qualifications.
- (f) Staggered terms for initial appointment (especially for standing advisory boards and committees).
- (g) Provisions for operations of the advisory board or committee.

II. Membership on Advisory Boards and Committees.

- (1) Appointments. The Board of County Commissioners will appoint the members of advisory board and committees. Appointments will be made from applications of qualified potential members during a regular Board of County Commissioners meeting.
- (2) Residence. Members of advisory boards and committees should be residents of Alachua County unless otherwise specified by the board’s founding resolution or ordinance. Non-resident members appointed prior to November 14, 2017 may complete their current terms.
- (3) County Employees. Employees of the Board of County Commissioners may serve on advisory boards and committees with advance written approval of the County Manager, or if the board’s founding

resolution or ordinance specifies that employees may serve. Employees affected by this rule who were appointed to an advisory board or committee prior to November 14, 2017 may complete their current terms.

- (4) Regular Members. Advisory boards and committees should have an odd number of regular members.
- (5) County Employees. Employees of the Board of County Commissioners may serve on advisory boards and committees with advance written approval of the County Manager, or if the board's founding resolution or ordinance specifies that employees may serve. Employees affected by this rule who were appointed to an advisory board or committee prior to November 14, 2017 may complete their current terms.
- (6) Regular Members. Advisory boards and committees should have an odd number of regular members.
- (7) Alternate Members. All advisory boards and committees should have at least one alternate member. Attendance requirements detailed below applies to alternative members, as well as regular members. An alternate member shall service in place of an absent regular member, and shall have all rights and responsibilities of the absent member, including the right to vote.
- (8) Attendance. Advisory board and committee members should regularly attend all meetings of their respective advisory boards and committees. Attendance is defined as being physically present at the meeting for one hour or 50% of the length of the meeting, whichever is shorter. Any regular or alternate member whose attendance is 50% or less of the last 6 consecutive Regular meetings shall automatically be removed from the advisory board or committee, unless there are extenuating circumstances, which require the approval of the Manager, or designee. Staff liaisons shall notify members by US mail, by email or through attendance reports when they are approaching removal due to lack of attendance. Attendance will not count against members unable to attend Special or Subcommittee meetings.
- (9) Quorum. A quorum for an advisory board or committee is the number of members which constitute the majority of all regular positions which are currently filled. Alternate members may make up a quorum. When less than a quorum is present at a meeting, the advisory board or committee may meet in a workshop setting, during which no vote may be taken. These workshops must be open to the public and minutes must be taken.
- (10) Hold-overs. Advisory board and committee members may continue to serve following the expirations of their terms until the Board of County Commissioners fills the position which would be vacated.
- (11) Removals. Advisory board and committee members serve at the pleasure of the Board of County Commissioners. Any board or committee member may be removed for good cause by the Board of County Commissioners after consideration of the issue at a Board meeting.

III. Conduct of Advisory Boards and Committees.

- (1) **Governing Rules.** Except as may be provided by these Rules or by law, questions of order, the methods of organization and the conduct of business of the advisory boards and committees shall be governed by The Standard Code of Parliamentary Procedure (formerly known as Sturgis Standard Code of Parliamentary Procedure) in all cases for which they are applicable.
- (2) **Open to the Public.**
 - a. **Meetings Open to Public.** All meetings of advisory boards and committees shall be open to the public in accordance with the Florida Government in the Sunshine Law, Section 286.011, Florida Statutes (Fla. Stat.). Advisory board and committee members should consult their staff liaisons with any questions regarding open meetings or to request a presentation on the Florida Sunshine Law. All Regular, Special and Subcommittee meetings must be publicly noticed a minimum of one week prior to the meeting.
 - b. **Signs, Placards, Banners.** For public safety purposes, no signs or placards mounted on sticks, posts, poles or similar structures shall be allowed in advisory board and committee meeting rooms. Other signs, placards, banners or other similar items shall not disrupt meetings or interfere with others' visual rights.
 - c. **Persons with Disabilities.** All persons with disabilities shall be provided with the assistance necessary to enable them to effectively participate in advisory boards and committee meetings, consistent with Section 286.26, Fla. Stat
- (3) **Public Comment.** Members of the public shall be given a reasonable opportunity to be heard on a proposition before advisory boards and committees. The opportunity to be heard need not occur at the same meeting at which an advisory board or committee takes official action on the proposition if the opportunity occurs at a meeting that is during the decision making process and is within reasonable proximity in time before the meeting at which the advisory board or committee takes the official action.
- (4) **Voting Conflicts.**

No member of an advisory board or committee shall vote on a matter when the member has a voting conflict of interest as specified in Section 112.3143 or Section 286.012, Fla. Stat. Prior to participating in a discussion, members abstaining from voting due to a voting conflict shall publicly announce the conflict, shall disclose the nature of their conflict, and file a written memorandum (Ethics Commission Form 8A or 8B) to the staff liaison.

If a member recognizes that a voting conflict exists during the course of a discussion, the member shall immediately publicly announce the conflict, disclose the nature of the conflict and abstain from voting. Within 15 calendar days following that advisory board or committee meeting, the member shall file a written memorandum (Ethics Commission Form 8A and 8B) with the staff liaison.

The written memorandum shall be incorporated into the meeting minutes as an exhibit. Advisory board and committee members who believe that they may have a voting conflict should consult

their board or committee's staff liaison before the meeting at which members will be asked to vote on an item upon which they may have a conflict.

- (5) **Work Plans and Reports of Accomplishments.** Advisory boards and committees shall prepare and update work plans and reports of accomplishments annually. Work plans and reports of accomplishments should be on-file with staff liaisons by October 1 of each year. Staff liaisons shall submit advisory board and committee work plans and reports of accomplishments to the Board of County Commissioners. Advisory board and committee chairpersons are encouraged to present the work plans and reports of accomplishments to the Board of County Commissioners at a Board meeting. The Board of County Commissioners encourages and welcomes issues of the advisory board and committees' own initiative to be brought to the attention of the Board of County Commissioners.

- (6) **Public Records.** The public has the right to access public records. Public records are:

"all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency." Sec. 119.011(12), Fla. Stat.

Most records created by or provided to advisory boards and committees, or their members in their capacity as members, are public records which must be made available to a person requesting them. There are many exceptions for records or for certain information contained in those records. Advisory board and committee members should consult their staff liaisons with any questions regarding public records or to request a presentation on the Florida Public Records Law.

- (7) **Coordination with Other Governments.** Advisory boards and committees should, when appropriate, coordinate with other local governments and boards or committees created by other local governments. To protect the public's right to participate in open meetings, this coordination shall be affected through the respective staff liaison or the advisory board or committee chairperson (or designee).

- (8) **Prohibited Remote Voting by a Member.** A member may participate in a discussion but no member shall cast a vote via telephone or video / audio appearance.

- (9) **Members of Advisory Boards and Committees shall conduct themselves in a manner consistent with federal, state and local laws, County policies, and good judgment.** Members shall not commit any act which may bring reproach or discredit upon the County. Speech or behavior that is likely to create an appearance of impropriety is to be avoided. Members shall not involve themselves in altercations or any other act of hostility with County employees, other Advisory Board or Committee members, or the public. Neither shall they engage in acts which will subject the County to criticism or adversely affect the interests of the County. It is up to each Member to maintain a professional, safe and productive environment.

IV. Staff Liaisons. A staff liaison is a county staff member whose duty is to help to administer the meetings of the advisory boards or committees and to serve as a link between the advisory board, the County Manager, the County Attorney and the Board of County Commissioners. The staff liaison's tasks are:

- (1) Publicly noticing the advisory board or committee meeting and reserving the meeting room.
- (2) Reminding members of an up-coming meeting.
- (3) Ensuring that all persons with disabilities are provided with the assistance necessary to enable them to effectively participate in the meetings.
- (4) Preparing the agenda and agenda backup materials, and providing copies of the materials to members.
- (5) Introducing new members to the board or committee and informing new members of the rules and process which governs the board or committee.
- (6) Ensuring that minutes of the meetings are kept.
- (7) Keeping attendance records of the meetings.
- (8) Maintaining public records of the board or committee.
- (9) Providing the work plans and reports of accomplishments to the Board of County Commissioners annually.

Staff liaisons may perform a task not listed above if requested by an advisory board or committee if the task takes the staff liaison 30 minutes or less to perform. If the task takes more than 30 minutes, the staff liaison may perform the task if the staff liaison's department director preauthorizes the work.

V. Construction of These Guidelines.

These Guidelines provide direction only. No action taken inconsistent with these Guidelines shall be invalid solely because it was taken inconsistent with these Guidelines.